

## Message Text

PAGE 01 STATE 011908

64

ORIGIN EUR-12

INFO OCT-01 AF-06 IO-11 ISO-00 NEA-10 SS-15 SP-02 NSC-05

CIAE-00 INR-07 NSAE-00 SAM-01 SCCT-01 ACDA-05 AID-05

EB-07 OMB-01 TRSE-00 PM-04 DODE-00 L-03 SSO-00 NSCE-00

INRE-00 /096 R

DRAFTED BY EUR/RPE:ROHOMME:RP

APPROVED BY EUR - MR. LOWENSTEIN

IO:JABAKER

NEA/IAI:WCLUVERIUS

AF/S:ESHERMAN/TCOLE

EUR/RPM:JIMARESCA AF/C:SFRIGET

AF- WESCHAUFLE

EUR/SE:JMORTON

S/S -RKUCHEL

C:HSOONNE/FELDT

----- 013203

O P 170040Z JAN 76

FM SECSTATE WASHDC

TO AMEMBASSY LUXEMBOURG IMMEDIATE

INFO USMISSION EC BRUSSELS PRIORITY

AMEMBASSY LONDON PRIORITY

AMEMBASSY PARIS PRIORITY

AMEMBASSY BONN PRIORITY

AMEMBASSY ROME PRIORITY

AMEMBASSY DUBLIN PRIORITY

AMEMBASSY COPENHAGEN PRIORITY

AMEMBASSY THE HAGUE PRIORITY

USMISSION USUN NEW YORK PRIORITY

USMISSION NATO PRIORITY

AMEMBASSY ATHENS PRIORITY

AMEMBASSY ANKARA PRIORITY

AMEMBASSY NICOSIA PRIORITY

AMEMBASSY PRETORIA PRIORITY

AMCONSUL CAPE TOWN PRIORITY

CONFIDENTIAL

PAGE 02 STATE 011908

C O N F I D E N T I A L STATE 011908

CAPE TOWN FOR EMBASSY

E.O. 11652: GDS

TAGS:EEC, PFOR, LU

SUBJECT: DIALOGUE WITH EC PRESIDENCY--JANUARY 19-20  
POLITICAL DIRECTORS MEETING IN LUXEMBOURG

REF: A) STATE 003390 B) LUXEMBOURG 0025

1. FURTHER TO ASSISTANT SECRETARY HARTMAN'S CONSULTATIONS WITH AMBASSADOR MEISCH (REF A), EMBASSY IS REQUESTED TO CONSULT WITH LUXEMBOURGERS, IN THEIR EC PRESIDENCY ROLE, ON FOLLOWING SUBJECTS IN CONNECTION WITH JANUARY 19-20 POLITICAL DIRECTORS MEETING.

2. CYPRUS.

TURKISH-CYPRIOT LEADER RAUF DENKTASH CONTINUES TO RESIST UN SECRETARY GENERAL WALDHEIM'S EFFORTS TO RESUME THE INTERCOMMUNAL TALKS. WALDHEIM HAS NOW INDICATED HIS WILLINGNESS TO POSTPONE THIS TRIP TO THE FAR EAST AND WORK TOWARD RESTARTING THE NEGOTIATIONS BY FEBRUARY 2, BUT HE IS NOT SANGUINE THAT THE TURKISH SIDE WILL AGREE TO THIS. IT ALSO APPEARS THAT THERE ARE GROWING DIFFERENCES AS TO THE PRECISE BASIS ON WHICH THE TALKS WILL COMMENCE. DENKTASH SEES ONLY A CEREMONIAL FUNCTION FOR WALDHEIM WITH THE MAIN BUSINESS OF THE INITIAL, SHORT SESSION TO BE THE FORMATION OF SUB-COMMITTEES WITH MAINLAND GREEK AND

TURKISH PARTICIPATION. WE HAVE BEEN SEEKING DISCUSSIONS OF SUFFICIENT DEPTH AND DURATION WHICH ALLOW ALL SUBSTANTIVE ISSUES TO BE CONSIDERED AT THE NEXT ROUND. RESUMING NEGOTIATIONS NO LATER THAN FEBRUARY 2 WILL CONTRIBUTE TO THIS AS DENKTASH HAS INDICATED HE WILL HAVE TO DEVOTE THE LATTER HALF OF FEBRUARY TO POLITICKING IN CYPRUS IN PREPARATION FOR TURKISH-CYPRIOT ELECTIONS IN MARCH.

TALKING POINTS:

--WE ARE INVOLVED IN AN EFFORT TO CONVINCE THE PARTIES  
CONFIDENTIAL

PAGE 03 STATE 011908

THAT IT IS ESSENTIAL TO RESUME THE TALKS BY FEBRUARY 2. RESUMPTION BY THAT DATE WILL FACILITATE THE SCHEDULING OF A MEETING OF SUFFICIENT LENGTH TO PROVIDE FOR FULL DISCUSSION OF THE KEY ISSUES.

--WE UNDERSTAND THE NINE WILL MAKE A DEMARCHE IN THE THREE CAPITALS IN THE NEAR FUTURE. WE VIEW THIS AS VERY HELPFUL AND BELIEVE PARTICULAR EMPHASIS SHOULD BE GIVEN TO NECESSITY OF RESTARTING TALKS NO LATER THAN FEBRUARY 2 AND OF HAVING THEM CONTINUE FOR SUFFICIENT DURATION TO ALLOW FULL CONSIDERATION OF ALL KEY ISSUES.

3. MIDDLE EAST.

THE SECURITY COUNCIL MIDDLE EAST DEBATE BEGAN MONDAY, JANUARY 12, WITH MOST OF THE FIRST DAY BEING DEVOTED TO PLO PARTICIPATION. THE UNITED STATES WAS THE ONLY COUNTRY WHICH VOTED AGAINST THE PROPOSAL FOR PLO PARTICIPATION (ADOPTED 11-1-3, UK, ITALY AND FRANCE). THE PROPOSAL WAS PUT FORWARD AS HAD BEEN DONE ON DECEMBER 4, I.E., NOT UNDER RULES 37 OR 39 BUT GIVING THE PLO THE SAME RIGHTS AS A MEMBER STATE WOULD HAVE UNDER RULE 37. SOVIET AMBASSADOR MALIK CLAIMED THAT THE COUNCIL HAD ON NOVEMBER 30 DECIDED THAT THE PLO SHOULD PARTICIPATE IN THE CURRENT DEBATE; UK AMBASSADOR RICHARD AND U.S. AMBASSADOR MOYNIHAN INSISTED THAT THE NOVEMBER 30 STATEMENT HAD BEEN AN EXPRESSION OF THE MAJORITY VIEW OF THE COUNCIL BUT IN NO WAY CONSTITUTED A DECISION. OUR POLICY FOR THE SC DEBATE WAS UNDER THE MOST CAREFUL CONSIDERATION DURING THE WEEK OF JANUARY 5, INCLUDING CONSULTATIONS WITH OUR MIDDLE EAST AMBASSADORS AND DISCUSSIONS WITH ISRAELI FOREIGN MINISTER ALLON ON JANUARY 7 AND 8. ASSISTANT SECRETARY ATHERTON HAD MADE A YEAR-END TRIP TO THE MIDDLE EAST IN WHICH HE HAD CLARIFIED OUR APPROACH TO THE SC DEBATE IN ORDER TO MINIMIZE MISUNDERSTANDINGS ABOUT OUR POSITION. HE POINTED OUT THAT ANY RESOLUTION EMERGING FROM THE SC DEBATE SHOULD NOT DIRECTLY OR INDIRECTLY ALTER ADVERSELY THE AGREED FRAMEWORK FOR NEGOTIATIONS ESTABLISHED BY SC RESOLUTIONS 242 AND 338, AND THAT WE WOULD VETO ANY RESOLUTION WHICH IS NOT HELPFUL TO THE PROCESS OF PEACE IN THE MIDDLE EAST.

CONFIDENTIAL

PAGE 04 STATE 011908

TALKING POINTS.

-- THE UNITED STATES HOPES THAT A POSITIVE RESULT WILL COME FROM THIS DEBATE THAT WILL FURTHER THE COURSE OF PEACE IN THE MIDDLE EAST. OUR MINIMUM OBJECTIVE IS TO PREVENT A CONFRONTATION THAT WOULD FORESTALL FURTHER PROGRESS THROUGH NEGOTIATIONS FOR A MIDDLE EAST PEACE.

-- WHILE WE CANNOT DISCUSS SPECIFIC RESOLUTION LANGUAGE UNTIL WE SEE THE ENTIRE DRAFT RESOLUTION, OUR POSITION WILL BE GUIDED BY THE PRINCIPLE OF PRESERVING THE AGREED NEGOTIATING FRAMEWORK.

-- THE UNITED STATES VIEW HAS ALWAYS BEEN THAT THERE CAN BE NO MIDDLE EAST SETTLEMENT WITHOUT TAKING INTO ACCOUNT PALESTINIAN INTERESTS, BUT THOSE INTERESTS MUST BE DEALT WITH IN CONTEXT OF THE NEGOTIATION PROCESS AND NOT IN THE SECURITY COUNCIL.

4. NAMIBIA.

THE SECURITY COUNCIL IS SCHEDULED TO BEGIN ITS DEBATE ON NAMIBIA ON JANUARY 26. THIS WILL BE THE FIRST

MEETING ON NAMIBIA SINCE JUNE 6, 1975 WHEN THE U.S., UK AND FRANCE VETOED A RESOLUTION CALLING FOR A MANDATORY ARMS EMBARGO AGAINST SOUTH AFRICA BECAUSE OF ITS CONTINUED ILLEGAL OCCUPATION OF NAMIBIA.

THE COUNCIL MEETING FOLLOWS THE RECENTLY COMPLETED DAKAR CONFERENCE ON NAMIBIA AND HUMAN RIGHTS. IN ITS PROGRAM OF ACTION ADOPTED ON JANURAY 8 THIS CONFERENCE CALLED INTER ALIA ON THE SECURITY COUNCIL TO: A) DETERMINE UNDER CHAPTER VII OF THE UN CHARTER THAT THE "CONTINUED OCCUPATION OF NAMIBIA AND, IN PARTICULAR, THE USE OF THAT TERRITORY AS A MILITARY BASE, CONSTITUTE A THREAT TO INTERNATIONAL PEACE AND SECURITY" AND B) DECIDE ON A "COMPLETE EMBARGO ON THE SALE, GIFT OF TRANSFER OF ARMS AND OF ALL OTHER FORMS OF MILITARY EQUIPMENT TO SOUTH AFRICA." IN LIGHT OF THESE DAKAR RECOMMENDATIONS IT SEEMS LIKELY THE COUNCIL WILL AGAIN BE PRESENTED WITH A DRAFT RESOLUTION CALLING FOR MANDATORY CHAPTER VII SANCTIONS AGAINST SOUTH AFRICA. CONFIDENTIAL

PAGE 05 STATE 011908

TALKING POINTS:

-- THE US HAS CONSISTENTLY OPPOSED THE ILLEGAL OCCUPATION OF NAMIBIA BY SOUTH AFRICA AND HAS SUPPORTED UN RESOLUTIONS CONDEMNING THAT OCCUPATION.

-- THE US BELIEVES THAT ALL THE PEOPLE OF NAMIBIA SHOULD WITHIN A SHORT TIME BE GIVEN THE OPPORTUNITY TO EXPRESS THEIR VIEWS FREELY AND WITH UN SUPERVISION ON THE POLITICAL FUTURE AND CONSTITUTIONAL STRUCTURE OF THE TERRITORY.

-- WE HAVE MADE THESE VIEWS KNOWN TO THE SOUTH AFRICAN GOVERNMENT ON MANY OCCASIONS, MOST RECENTLY IN A TRIPARTITE US, UK, AND FRENCH DEMARCHE TO FOREIGN MINISTER MULLER ON OCTOBER 22, 1975.

-- WE CANNOT SUPPORT HOWEVER, CALLS FOR CHAPTER VII ECONOMIC SANCTIONS AGAINST SOUTH AFRICA OVER NAMIBIA. WE DO NOT BELIEVE THAT THESE MEASURES WOULD BE USEFUL OR EFFECTIVE AGAINST SOUTH AFRICA SINCE DUE TO ITS RESOURCES AND ITS HIGHLY DEVELOPED INFRASTRUCTURE THAT COUNTRY WOULD PROBABLY BE ABLE TO MAINTAIN A HIGH DEGREE OF SELF SUFFICIENCY.

-- WE HOPE TO WORK IN THE UPCOMING SECURITY COUNCIL SESSION TO FIND A RESOLUTION WITH WHICH ALL NATIONS CAN AGREE IN ORDER TO SHOW SOUTH AFRICA THE CONTINUING DEEP CONCERN OF THE UN TOWARD ITS POLICY IN NAMIBIA AND ITS CONTINUED ILLEGAL OCCUPATION OF THE TERRITORY.

5. RHODESIA.

THE SECURITY COUNCIL MAY TAKE UP THE QUESTION OF RHODESIA AFTER THE NAMIBIA DEBATE. THE COUNCIL WILL RECEIVE A REPORT FROM THE COUNCIL SANCTIONS COMMITTEE RECOMMENDING THAT INSURANCE, TRADE NAMES AND FRANCHISES SHOULD BE INCLUDED WITHIN THE SCOPE OF THE MANDATORY SANCTIONS AGAINST RHODESIA. WE WILL HAVE TO REVIEW CAREFULLY THE LANGUAGE OF THE SPECIFIC RESOLUTION PUT CONFIDENTIAL

PAGE 06 STATE 011908

BEFORE THE COUNCIL BEFORE DECIDING WHETHER WE COULD SUPPORT IT. THERE MAY ALSO BE PROPOSALS TO INCLUDE VARIOUS TYPES OF COMMUNICATIONS IN THE SANCTIONS WHICH WE WOULD HAVE TO OPPOSE.

TALKING POINTS.

-- THE US OPPOSES THE ILLEGAL GOVERNMENT IN SALISBURY AND FAVORS THE ESTABLISHMENT OF A GOVERNMENT IN RHODESIA ACCEPTABLE TO ALL RHODESIANS.

-- SINCE THEIR IMPOSITION IN MAY 1968 THE US HAS SCRUPULOUSLY OBSERVED THE UN MANDATORY SANCTIONS AGAINST RHODESIA, EXCEPT IN THE SINGLE ISOLATED CASE WHERE PROHIBITED BY DOMESTIC LEGISLATION. (BYRD AMENDMENT ON CHROME)

-- WE HAVE STRESSED IN THE UN SANCTIONS COMMITTEE DURING THE PAST YEAR OUR BELIEF IN PRINCIPLE THAT THE UN SHOULD EMPHASIZE IMPROVING THE ENFORCEMENT OF EXISTING SANCTIONS RATHER THAN WIDENING OR EXPANDING THEIR SCOPE.

-- THE US CANNOT SUPPORT THE COMPLETE APPLICATION OF SANCTIONS AGAINST RHODESIA (UNDER ARTICLE 41 OF THE UN CHARTER) TO INCLUDE THE CUTTING-OFF OF COMMUNICATIONS SINCE IT IS U.S. POLICY NOT TO DENY ACCESS AND COMMUNICATION WITH US CITIZENS WHEREEVER THEY MAY BE IN THE WORLD.

-- THE US HAS BEEN FAVORABLY IMPRESSED WITH THE ROLE WHICH PRESIDENTS NYERERE, KAUNDA AND OTHERS, INCLUDING PRIME MINISTER VORSTER, PLAYED IN SEEKING PEACEFUL NEGOTIATED SOLUTION TO THE RHODESIAN PROBLEM.

6. ANGOLA.

WE PERCEIVE THE ANGOLAN PROBLEM IN TERMS OF THE SOVIET ATTEMPT TO INTERJECT ITSELF BY FORCE OF ARMS IN A NEW AREA. THIS HAS SERIOUS IMPLICATIONS FOR DETENTE AND, IF NOT CHECKED, ENCOURAGES THE KREMLIN TO PURSUE

CONFIDENTIAL

PAGE 07 STATE 011908

SIMILAR MEANS IN PURSUIT OF OPPORTUNE OBJECTIVES IN OTHER AREAS. WE CANNOT DIRECTLY MATCH THE INPUT OF SOVIET ARMS AND CUBAN TROOPS BUT SHOULD MAKE THEM AWARE OF THE POLITICAL PRICE THEY WILL PAY IF THEY CONTINUE ON THIS COURSE. THE PRESIDENT AND THE SECRETARY HAVE REITERATED THIS POINT PUBLICLY, AS WELL AS PRIVATELY, TO DOBRYNIN. TO INCREASE THE IMPACT OF THE US DEMARCHES IT IS IMPORTANT THAT THE NINE, IN THEIR JOINT AND BILATERAL CONTACTS WITH THE SOVIETS, EMPHASIZE THEIR CONCERN FOR THE SOVIET ACTION. WE APPRECIATE THE DEMARCHE OF THE NINE IN AFRICA AND HOPE THAT THEY WILL FOLLOW THIS UP WITH CONTINUED EXPRESSIONS TO AFRICAN STATES OF THEIR CONCERN FOR A JUST SETTLEMENT THAT WILL END ALL FOREIGN INVOLVEMENT AND BRING ABOUT A GOVERNMENT OF RECONCILIATION.

WE WISH THE NINE INFORMED THAT WE WILL CONTINUE TO SUPPORT OUR FRIENDS IN THE ANGOLAN CONFLICT WITH THE INTENTION OF BOLSTERING THE MODERATES BOTH IN ANGOLA AND THROUGHOUT AFRICA. WE BELIEVE THAT THIS SUPPORT IS VITAL IN INSURING THE SOVIETS UNDERSTAND OUR RESOLVE AND IN PROVIDING THE MODERATES THE OPPORTUNITY AND LEVERAGE TO BRING ABOUT AN AFRICAN SOLUTION THAT ENDS ALL FOREIGN INVOLVEMENT. WE CONTINUE TO SUPPORT

THE GOALS OF A CEASE-FIRE, AN END TO FOREIGN INTERVENTION, AND A GOVERNMENT COMPOSED OF ALL FACTIONS. IN BRIEFING ON ANGOLA, YOU SHOULD DRAW ON DEFINITIVE STATEMENT BY SECRETARY MADE AT OPENING OF HIS JANUARY 14 PRESS CONFERENCE. A COPY OF THE SECRETARY'S STATEMENT ON ANGOLA SHOULD BE LEFT WITH LUXEMBOURGERS. KISSINGER

CONFIDENTIAL

<< END OF DOCUMENT >>

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 15 SEP 1999  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DIPLOMATIC DISCUSSIONS, REGIONAL ORGANIZATIONS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 17 JAN 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** ShawDG  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1976STATE011908  
**Document Source:** ADS  
**Document Unique ID:** 00  
**Drafter:** EUR/RPE:ROHOMME:RP  
**Enclosure:** n/a  
**Executive Order:** 11652 GDS  
**Errors:** n/a  
**Film Number:** D760017-0973  
**From:** STATE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1976/newtext/t19760199/baaaenyh.tel  
**Line Count:** 308  
**Locator:** TEXT ON-LINE, TEXT ON MICROFILM  
**Office:** ORIGIN EUR  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 6  
**Previous Channel Indicators:**  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** ShawDG  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 25 MAR 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <25 MAR 2004 by izenbei0>; APPROVED <03 AUG 2004 by ShawDG>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** DIALOGUE WITH EC PRESIDENCY--JANUARY 19-20  
**TAGS:** PFOR, LU, AO, CY, XF, EEC, (MEISCH)  
**To:** LUXEMBOURG INFO EC BRUSSELS  
LONDON  
PARIS  
BONN  
ROME  
DUBLIN

COPENHAGEN  
THE HAGUE  
USUN N Y  
NATO  
ATHENS  
ANKARA  
NICOSIA  
PRETORIA  
CAPE TOWN

**Type:** TE

**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006